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C O N F I D E N T I A L SECTION 1 OF 6 USNATO 1694

E.O.11652: GDS
TAGS: PFOR, NATO, CSCE
SUBJECT: CSCE EXPERTS MEETING ON PREPARATIONS FOR BELGRADE

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1. SUMMARY: CSCE EXPERTS MEETING WITH NATO POLITICAL
COMMITTEE (POLADS) MARCH 22-23 REINFORCED BROAD
ALLIED CONSENSUS ON WESTERN APPROACH TO BELGRADE MEET-
INGS AND PINNED DOWN MANY DETAILS ON TACTICAL ISSUES.
ALLIED COMMENTS REFLECTED GROWING WEST EUROPEAN DE-
SIRE TO AVOID MAJOR CONFRONTATION WITH SOVIETS NAND
TO KEEP BELGRADE MEETINGS MANAGEABLE IN TERMS OF
DURATION AND SUBSTANTIVE CONTENT. MOST INTEREST-
ING NEW ELEMENT TO EMERGE WAS CANADIAN SUGGESTION
THAT SEMI-FORMAL AD HOC BILATERAL SESSIONS BE USED

IN BELGRADE TO RAISE SPECIFIC PROBLEMS SUCH AS INDIVIDUAL FAMILY REUNIFICATION CASES, IN ORDER TO ENSURE THAT PUBLIC INTEREST CASES ARE DEALT WITH "AT BELGRADE". ON BASIS OF EXPERTS DISCUSSIONS, NATO INTERNATIONAL STAFF (IS) WILL NOW DRAFT A NEW PAPER ON BELGRADE, WHICH WILL BE CIRCULATED TO ALLIED DELEGATIONS FOR COMMENT ABOUT APRIL 5. THIS TELEGRAM SUMMARIZES ONLY THOSE ELEMENTS OF EXPERTS DISCUSSION WHICH WERE NEW OR OF SPECIAL INTEREST. INFORMATION ON ALLIED VIEWS SUPPLEMENTS PREVIOUSLY REPORTED INFORMATION, ESPECIALLY REPORT OF LAST NATO EXPERTS MEETING ON FEBRUARY 7 (USNATO 700). END SUMMARY.

1. GENERAL: CANADIAN REP (DELWORTH) OPENED DISCUSSION WITH RESUME OF GENERAL SITUATION AS ALLIES APPROACH BELGRADE, NOTING SPECIAL PUBLIC INTEREST IN BASKET III, ABSENCE OF ANY INDICATION THAT SOVIETS WILL SIGNIFICANTLY CHANGE THEIR PRACTICES BETWEEN NOW AND JUNE, AND GROWING POSSIBILITY OF CONFRONTATION AT BELGRADE. CANADIAN THOUGHT MAIN WESTERN PROBLEM WOULD BE TO CONTAIN THE IMPULSE TOWARD POLEMICAL CRITICISM OF EASTERN PERFORMANCE, AND TEMPTATION TO SUBMIT A BROAD RANGE OF DISPARATE NEW PROPOSALS. RATHER, HE SAW BELGRADE MEETING AS CARRYING OUT AN EVEN-HANDED ANALYSIS OF DEFICIENCIES IN IMPLEMENTATION. CONFIDENTIAL

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TION OF FINAL ACT, AND DEVELOPING IDEAS FOR REMEDYING THESE DEFICIENCIES. US REP (MARESCA) CALLED ATTENTION TO PARTS OF THE PRESIDENT'S UN SPEECH WHICH RELATE TO CSCE/BELGRADE, HIGHLIGHTED PRINCIPAL DEVELOPMENTS SINCE LAST EXPERTS MEETING, INCLUDING RECENT CLARIFICATIONS OF SOVIET POSITION (E.G., STATE 48023) AND SUGGESTED THAT THIS EXPERTS MEETING BE USED TO PIN DOWN ALLIED VIEWS ON AS MANY OPEN QUESTIONS AS POSSIBLE WITH REGARD TO BELGRADE. UK REP (SUMMERSCALE) SUMMED UP BRITISH APPROACH AS DESIGNED TO SATISFY WESTERN PUBLIC INTEREST IN HUMAN RIGHTS BASKET III WHILE NOT DAMAGING DETENTE. NORWEGIAN (MEVIK) AND ITALIAN (FRANCESCHI) REPS ECHOED THIS VIEW, STRESSING THAT TOO STRONG AN INSISTENCE ON FULL IMPLEMENTATION OF BASKET III WOULD BE COUNTERPRODUCTIVE. ALL ALLIED REPS AGREED THAT APPARENT SOVIET "PRECONDITION" THAT A "POLITICAL CONCEPT" ON THE NATURE OF THE BELGRADE MEETINGS BE AGREED IN ADVANCE, SHOULD BE REJECTED. ALLIES WERE UNANIMOUS THAT FINAL ACT FORMS POLITICAL FRAMEWORK FOR BELGRADE MEETINGS.

2. ORGANIZATION OF MAIN MEETING: ALLIES AGREED THAT WEST WOULD PUT ITSELF IN STRONGEST POSSIBLE

POSITION BY INSISTING ON FOLLOWING PRECISE PHRASE-
OLOGY OF FINAL ACT AND HELSINKI RECOMMENDATIONS
(WITH REGARD TO PROCEDURES). DRAFT AGENDA FOR MAIN
MEETING AS PRESENTED BY US (STATE 10317) WAS ACCEPT-
ED, WITH ADDITION OF WORD "THOROUGH" BEFORE
"EXCHANGE OF VIEWS", AS IN FINAL ACT. FRG REP
(VON GROLL) AGREED TO CONVERT EARLIER FRG PAPER ON
PROCEDURES (USNATO A-78) INTO A DRAFT SUITABLE FOR
TABLING IN BELGRADE.
NINE WILL COMBINE US DRAFT AGENDA, FRG DRAFT
ON PROCEDURES, ADD DRAFT PHRASEOLOGY ON OPENING DATE
AND DURATION OF MAIN MEETING, AND CIRCULATE
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FULL PAPER ON ORGANIZATION OF MAIN MEETING TO ALLIES
FOR COMMENT. THIS PAPER WOULD THEN BE TABLED AT OUT-
SET OF PREPARATORY MEETING TO MOVE INTO SPECIFIC DIS-
CUSSION AS SOON AS POSSIBLE AND TO PROCLUDE ANY POS-
SIBLE SOVIET TACTIC TO TRY TO BEGIN PREPARATORY
MEETING WITH DISCUSSION OF "POLITICAL CONCEPT" OF
BLEGRADE MEETINGS.

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3. STRUCTURE OF MAIN MEETING: THERE WAS GENERAL AGREEMENT THAT INAUGURAL AND CLOSING SESSIONS SHOULD BE PUBLIC, AS PROVIDED IN FINAL ACT, WHILE OTHER SESSIONS SHOULD BE PRIVATE IN ORDER TO AVOID CONFIDENTIAL

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POLEMICS. A TWO-LEVEL STRUCTURE WAS FORESEEN BETWEEN THE PUBLIC SESSIONS, AS DURING GENEVA PHASE OF CSCE, WITH A COORDINATING COMMITTEE AND COMMITTEES FOR EACH BASKET. PRECISE NUMBER OF COMMITTEES IS STILL IN DOUBT; QUESTIONS ARE WHETHER TO HAVE SEPARATE COMMITTEES OR WORKING GROUPS ON CBMS, MEDITERRANEAN, AND POST-BELGRADE FOLLOW-UP. CANADIAN REP SUGGESTED THAT THERE SHOULD BE A SEMI-FORMAL "MARCHE AUX PUCES" OF AD HOC BILATERAL MEETINGS IN PARALLEL TO THE MAIN MEETING, IN WHICH WESTERN COUNTRIES COULD RAISE SPECIFIC PROBLEMS SUCH AS FAMILY REUNIFICATION CASES. US REP EXPRESSED INTEREST IN THIS SUGGESTION AND NOTED THAT IT WOULD NOT REQUIRE CSCE APPROVAL. (COMMENT: CANADIAN SUGGESTION OFFERS A NUMBER OF ADVANTAGES FROM US VIEWPOINT, E.G.: (1) IT WOULD PERMIT US TO RAISE A VARIETY OF PUBLIC-INTEREST PROBLEMS BILATERALLY WITHOUT PUBLIC POLEMICS, BUT TO INDICATE THAT THEY HAVE BEEN RAISED "AT THE CSCE"; (2) IT WOULD PERMIT US TO DIFFERENTIATE AMONG THE PERFORMANCES OF DIFFERENT EAST EUROPEAN COUNTRIES; (3) IT WOULD PERMIT US TO PRESS THE SOVIETS FOR BILATERAL IMPLEMENTATION DURING BELGRADE WITHOUT BEING ACCUSED OF SUPERPOWER BILATERALISM. END COMMENT)

4. OPENING DATE AND DURATION OF MAIN MEETING: UK REP SAID THAT, ALTHOUGH YUGOSLAVS HAVE BEEN HIRING INTERPRETERS TO BE AVAILABLE FROM SEPTEMBER 20, NINE WOULD NEED TIME BETWEEN AUGUST VACATION PERIOD AND OPENING OF MAIN MEETING FOR COORDINATION OF POSITIONS, AND SUGGESTED EARLY OCTOBER FOR OPENING DATE. MOST ALLIES AGREED. ALLIES AGREED THAT FIXING A CLOSING DATE IN ADVANCE WOULD HAVE IMPORTANT DISADVANTAGES FOR THE WEST, BUT SEVERAL ALLIES NEVERTHELESS THOUGHT SOME FORM OF TARGET DATE FOR COMPLETION WOULD BE DESIRABLE--PROBABLY AROUND MID-CONFIDENTIAL

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DECEMBER.

5. ORGANIZATION OF IMPLEMENTATION REVIEW: IN A STAGED ATTEMPT TO REACH A COMPROMISE ON AN ISSUE ON WHICH THE NINE HAVE BEEN UNABLE TO AGREE AMONG THEMSELVES, NETHERLANDS REP (BIEGMAN) OFFERED A FORMULA FOR ORGANIZATION OF THE REVIEW WHICH WAS INTENDED TO SATISFY THOSE COUNTRIES (FRANCE, NETHERLANDS) WHICH WANTED A "POLITICALLY ORIENTED" REVIEW ENTIRELY IN PLENARY SESSIONS, AND THOSE (ALL OTHER ALLIES), WHICH BELIEVED A "THOROUGH" REVIEW COULD ONLY BE CONDUCTED IN COMMITTEES. COMPROMISE WOULD CONSIST OF INITIAL PLENARY SESSIONS ON EACH BASKET, AFTER WHICH THAT BASKET WOULD BE REFERRED TO COMMITTEE FOR DETAILED EXAMINATION. US REP THOUGHT THIS WAS AN ACCEPTABLE SOLUTION BUT WARMED AGAINST ALLIES BECOMING ATTACHED TO THE DETAILS OF ONE PROCEDURE OR ANOTHER. ALLIES SHOULD BEAR IN MIND THAT, WHILE IT WAS IMPORTANT TO OBTAIN PROCEDURES WHICH WOULD SUIT OUR OBJECTIVES, MAIN WESTERN AIM AT THE PREPARATORY MEETING WILL BE TO GET THROUGH IT AND GET THE SOVIETS AND THEIR ALLIES TO THE MAIN MEETING FOR SUBSTANTIVE DISCUSSIONS. WE SHOULD NOT PUT OURSELVES IN A POSITION WHERE A LACK OF FLEXIBILITY ON PROCEDURE COULD BECOME AN OBSTACLE TO ACHIEVEMENT OF OUR OWN OBJECTIVES. FRG REP NOTED THAT THERE SHOULD ALSO BE SOME FLEXIBILITY IN HOW THE REVIEW IS HANDLED IN DIFFERENT BASKETS. CHAPTER-BY-CHAPTER APPROACH WHICH MAY BE SUITABLE FOR SOME SECTIONS OF FINAL ACT WOULD NOT WORK FOR THE PRINCIPLES, WHERE FRG DOES NOT WANT A SEPARATE DISCUSSION OF INVIO-LABILITY OF FRONTIERS.

6. THEMES FOR USE IN REVIEW OF IMPLEMENTATION: US REP EXPLAINED THAT TO CONVEY TO EASTERN COUNTRIES WHAT WE EXPECT OF THEM, TO MAKE OUR PURPOSES CLEAR TO OUR

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OWN PUBLICS, AND TO AVOID BECOMING LOST IN PROCE-
DURE AND DETAIL, IT WOULD BE IMPORTANT TO DEVELOP
THE CONCEPTS OR THEMES WHICH SHOULD BE STRESSED BY
THE WESTERN COUNTRIES DURING THE REVIEW OF IMPL-
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MENTATION (STATE 9708). US CONTRIBUTION ON THIS
ASPECT OF BELGRADE (STATE 038922) WAS INTENDED TO
SERVE AS AN EXAMPLE, AND WE HOPED OTHER ALLIES WOULD
JOIN IN CONTRIBUTING TO THIS EFFORT. CANADIAN AND
ITALIAN REPS WARMLY SUPPORTED THIS APPROACH. CANADIAN
REP DESCRIBED THEMES AS THE "SPINAL COLUMN" OF IDEAS
FOR THE REVIEW OF IMPLEMENTATION, AND THOUGHT THEMES
COULD ALSO SERVE AS A BRIDGE OR LEAD-IN TO NEW
PROPOSALS, WHICH MIGHT ALSO BE PUT FORWARD IN
TERMS OF RESOLUTIONS EXPRESSING DETERMINATION TO CARRY
OUT IDENTIFIED OBJECTIVES. NORWEGIAN REP AGREED WITH
"THEMES" APPROACH BUT SUGGESTED THAT THESE SHOULD BE
BALANCED AND INCLUDE SOME WHICH REFLECT COOPERATIVE
EAST-WEST EFFORTS. CHAIRMAN SAID "THEMES" PAPER COULD,
IF READY IN TIME BE ANNEXED TO THE NATO PAPER ON PREPA-
RATIONS FOR BELGRADE. ALTERNATIVELY, IT COULD BE COM-
PLETED BETWEEN THE PREPARATORY AND MAIN MEETINGS, SINCE
THEMES MATERIAL WILL ONLY BE REQUIRED FOR THE MAIN MEET-
ING.

7. ORGANIZATION OF CONSIDERATION OF NEW PROPOSALS:
THERE WAS WIDESPREAD AGREEMENT THAT EACH
COMMITTEE SHOULD CONSIDER NEW PROPOSALS IN ITS FIELD
WHEN IT HAD COMPLETED THE REVIEW OF IMPLEMENTATION
OF ITS SECTION OF THE FINAL ACT.

8. ORGANIZATION OF DRAFTING OF FINAL

DOCUMENT: IT WAS AGREED THAT DRAFTING SHOULD BE HANDLED PRIMARILY IN COMMITTEES, AND NOT BE LISTED AS A SEPARATE AGENDA ITEM (AS PROPOSED BY YUGOSLAVS) OR LEFT UNTIL CLOSING PLENARY.

9. FINAL DOCUMENT: ALL ALLIES RECOGNIZED DIFFICULTY OF THIS QUESTION, AND MOST SEEMED TO FAVOR SIMPLPLEST POSSIBLE FORMAT--PROBABLY A COMMUNIQUE, WITH ANNEXES IF NECESSARY. SEVERAL REPS AGREED WITH US APPROACH
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(STATE 9708) OF SEEKING TO NEGOTIATE AN EVALUATION OF IMPLEMENTATION WHILE RESERVING THE RIGHT TO ATTACH NATIONAL APPRAISAL STATEMENTS, SHOULD THE NEGOTIATED VERSION PROVE UNSATISFACTORY.

10. POST-BELGRADE MEETINGS: ALLIED REPS AGREED THAT ANOTHER BELGRADE-STYLE MEETING 2-3 YEARS AFTER BELGRADE APPEARS DESIRABLE AT THIS TIME, BUT THAT FINAL JUDGMENTS SHOULD BR RESERVED UNTIL THERE HAS BEEN SOME EXPERIENCE OF WHAT THE BELGRADE MEETING WILL BE LIKE.

11. POST-BELGRADE EXPERTS MEETINGS: NORWEGIAN REP RECOGNIZED DANGER OF "CREEPING INSTITUTIONALIZATION" BUT THOUGHT THIS COULD BE REMEDIED BY SETTING PRECISE MANDATE AND TIME FRAME FOR SUCH MEETINGS AND REQUIRING THEM TO REPORT BACK TO GOVERNMENTS. DANISH REP STATED THAT EXPERTS GROUPS MIGHT BE A GOOD SOLUTION FOR HANDLING ALL THE NEW PROPOSALS LIKELY TO BE PUT FORWARD IN BELGRADE. US REP COUNTERED THAT THIS WAS JUST THE WRONG WAY TO DECIDE ON EXPERTS MEETINGS. ALLIES SHOULD CONSCIOUSLY DECIDE IN EACH CASE WHETHER SUCH MEETINGS OR GROUPS WERE IN WESTERN INTEREST. (STATE 14811). UK, ITALIAN, AND FRG REPS AGREED.

12. MEDITERRANEAN: US REP REPORTED THAT YUGOSLAVS DURING BILATERAL CONSULTATIONS HAD INDICATED THEY WOULD BE SATISFIED WITH REPETITION IN BELGRADE OF MEDITERRANEAN PARTICIPATION FORMULA USED IN CSCE ITSELF, AND URGED ALLIES TO AGREE THAT GENEVA FORMULA SHOULD BE FOLLOWED IN BELGRADE. BELGIAN AND FRG REPS AGREED THIS WAS DESIRABLE BUT THOUGHT IT COULD BE ARGUED BY MALTESE THAT LANGUAGE OF MEDITERRANEAN DECLARATION ALTERS THE SITUATION IN THIS RESPECT. SEVERAL ALLIED EXPERTS INFORMED POLADS THAT MALTESE AT RECENT COUNCIL OF EUROPE MEETING HAD DESCRIBED
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THEIR IDEAS FOR NEW MEDITERRANEAN INITIATIVES FOR
BELGRADE. MALTESE EVIDENTLY PLAN TO PROPOSE: (A)
THAT MEDITERRANEAN LITTORAL STATES BE INVITED TO MAKE

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PRESENTATIONS TO PLENARY SESSION OF BELGRADE MAIN
MEETING; (B) THAT A MEDITERRANEAN INSTITUTION OF
SOME KIND BE ESTABLISHED INCLUDING CSCE AND NON-
CSCE MEDITERRANEAN STATES, AND (C) THAT AN "EXECUTIVE SECRE-
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TARIAT" BE CREATED WHICH WOULD REPRESENT THESE
COUNTRIES AND ENSURE IMPLEMENTATION OF MEDITERRANEAN
ASPECTS OF CSCE. ITALIAN REP SAID ITALY IS PLANNING
A ROUND OF CONSULTATIONS WITH ARAB MEDITERRANEAN STATES
TO DETERMINE WHAT THEY EXPECT FROM BELGRADE MEETING,

AND INDICATED HE THOUGHT EGYPTIANS WOULD WANT BELGRADE MEETING TO SAY SOMETHING ABOUT ISRAELI OCCUPIED TERRITORIES. PORTUGUESE REP (DE ALMEIDA) SAID HE HAD HEARD RUMOR THAT MALTESE WOULD ALSO ASK CACE TO "GUARANTEE THEIR NEUTRALITY". TURKISH REP (ERSUN) STARTLED OTHER EXPERTS BY REPORTING THAT YUGOSLAVS WERE THINKING ABOUT A "FOUR POINT PLAN" FOR DE-NUCLEARIZATION OF THE MEDITERRANEAN, WHICH WOULD ALSO IMPOSE STRICT LIMITS ON PASSAGE THROUGH MEDITERRANEAN OF WARSHIPS OF NON-MEDITERRANEAN COUNTRIES. NORWEGIAN, UK, AND US REPS CALLED ATTENTION TO DANGERS OF PERMITTING MEDITERRANEAN TO BECOME TOO CENTRAL TO CSCE DISCUSSIONS, AND ESPECIALLY OF INTRODUCTION OF MIDEAST ISSUES IN CSCE. CHAIRMAN CONCLUDED THAT THERE WAS BROAD AGREEMENT TO STICK TO CSCE PROCEDURES FOR DEALING WITH MEDITERRANEAN, AND TO ENCOURAGE REALISM ON THE PART OF MEDITERRANEAN COUNTRIES.

13. NEW PROPOSALS: SEVERAL ALLIED REPS STRESSED NEED TO ACHIEVE AN OVERALL BALANCE OF A NEW PROPOSALS AMONG VARIOUS SECTIONS OF FINAL ACT. NETHERLANDS REP POINTED OUT THAT FINAL ACT CALLS FOR EXCHANGE OF VIEWS ON DEEPENING AND IMPROVEMENT OF MUTUAL RELATIONS. THIS PHRASEOLOGY MAY OPEN BROADER POSSIBILITIES THAN JUST CONCRETE NEW PROPOSALS, E.G., SUGGESTIONS FOR IMPROVED IMPLEMENTATION. UK REP SPECIFIED THAT NEW PROPOSALS SHOULD NOT BE DEVELOPED TOO EARLY; HE THOUGHT IT WAS DESIRABLE FIRST TO DRAW UP A LIST OF POSSIBLE NEW PROPOSALS, AND ONLY FLESH THEM OUT AT A LATER DATE.

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FRENCH REP (RENOUARD) REITERATED FRENCH CRITERIA FOR NEW PROPOSALS: THEY SHOULD RELATE TO THE FINAL ACT BUT NOT REOPEN IF FOR RENEGOTIATION; BE DESIGNED TO IMPROVE IMPLEMENTATION; AND NOT CREATE UNNECESSARY NEW ORGANISMS. US REP SAID NEW PROPOSALS SHOULD HAVE SERIOUS SUBSTANTIVE ALLIED SUPPORT, AND NOTED POTENTIAL DIFFICULTIES OF DEVELOPING NEW PROPOSALS, WHICH DID NOT ENJOY SUCH SUPPORT, SOLELY FOR TACTICAL PURPOSES.

14. COMMENTS ON SPECIFIC NEW PROPOSALS:

A) FRG PROPOSAL FOR SCIENTIFIC FORUM (USNATO A-89): THERE WERE NO SPECIFIC COMMENTS.

B) US BASKET III PROPOSALS (STATE 38563): UK AND FRENCH REPS THOUGHT THAT, EXCEPT FOR PROPOSAL ON ELIMINATION OF CURRENCY CONVERSION REQUIREMENTS, US PROPOSALS TENDED TO REOPEN OLD ISSUES WHICH HAD BEEN DEALT WITH IN CSCE, WHICH WAS UNDESIRABLE. BELGIAN AND NORWEGIAN REPS THOUGHT US

SUGGESTIONS WERE EXCELLENT, BUT AGREED THAT CAUTION SHOULD BE EXERCISED ON REOPENING OLD ISSUES.
FRG AND UK REPS SUGGESTED THAT NEW PROPOSALS SHOULD, IN ANY CASE, NOT BE IN FORM OF INDEPENDENT RESOLUTIONS BUT RATHER IN FORM OF A SENTENCE OR TWO TO BE INCLUDED IN A FINAL COMMUNIQUE. ITALIAN REP LIKED US IDEAS, BUT SUGGESTED THAT EXCHANGES OF LIVE TV PROGRAMS FOCUS ON ROUND-TABLE DISCUSSIONS, AND THAT PROPOSAL ON BOOKSHOPS SHOULD BE LINKED ONLY TO CULTURAL COOPERATION AND SHOULD ELIMINATE POSSIBLE REPETITION IN FIRST AND THIRD PARAGRAPHS.
C) NEW EC-9 PROPOSALS: UK REP CIRCULATED LENGTHY LIST OF POSSIBLE NEW PROPOSALS (TEXT BY POUCH TO EUR/RPM) BUT THERE WAS NO COMMENT ON THEM.
D) BELGIAN HUMAN RIGHTS INITIATIVE: BELGIAN REP EXPLAINED BELGIAN PROPOSAL IN SAME TERMS AS IN

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USNATO 1486. US REP SAID WE HAD RECEIVED BELGIAN PAPER WITH GREAT INTEREST AND WERE TRANSLATING IT SO THAT IT COULD BE REVIEWED CAREFULLY BY ALL CONCERNED WITH HUMAN RIGHTS IN WASHINGTON. NORWEGIAN CONFIDENTIAL

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REP SAID THIS WAS AN EXTREMELY SENSITIVE FIELD, ESPECIALLY AT THE PRESENT TIME, AND THOUGHT THAT IF THE WEST PROPOSED A COMMITTEE ON HUMAN RIGHTS, THE SOVIETS WOULD PROPOSE A COMMITTEE ON NON-INTERFERENCE IN INTERNAL AFFAIRS, WHICH WOULD BE AS VALID A PROPOSAL IN CSCE CONTEXT AS ONE ON HUMAN RIGHTS. E) GENERAL: NORWEGIAN REP RECALLED THAT ALLIES SHOULD LIMIT NUMBER OF NEW PROPOSALS IN ORDER TO AVOID AN ENDLESS MEETING IN BELGRADE. SEVERAL DELEGATES THOUGHT IT WAS PREFERABLE NOT TO DEVELOP IDEAS FOR NEW PROPOSALS INTO SPECIFIC TEXTS AT THIS TIME, BUT TO WAIT UNTIL NEARER TO OPENING OF MAIN MEETING, WHEN FULL SPECTRUM OF POSSIBLE EASTERN AND NEUTRAL INITIATIVES MAY BE KNOWN. CANADIAN REP NOTED THAT BREZHNEV IN RECENT SPEECH HAD SPECIFICALLY REFERRED TO REACHING AGREEMENT ON A NUMBER OF NEW PROPOSALS IN BELGRADE.

15. EXCHANGE OF INFORMATION ON IMPLEMENTATION: SEVERAL ALLIED REPS SAW SIGNS OF A TREND AMONG EASTERN EUROPEAN STATES (NOT REPEAT NOT IN USSR) TOWARD TRYING TO REDUCE OR ELIMINATE BULK OF FAMILY REUNIFICATION PROBLEMS BEFORE BELGRADE. IT WAS AGREED THAT ALLIES SHOULD OBSERVE THIS TREND CAREFULLY.

16. REPRESENTATION AT BELGRADE: ALLIES INDICATED THEIR CURRENT PLANNING FOR REPRESENTATION IN BELGRADE AS FOLLOWS:

BELGIUM-- PREP MEETING: 1-2 PERSON DELEGATION NOMINALLY HEADED BY AMBASSADOR RESIDENT IN BELGRADE. MAIN MEETING: 4-5 PERSON DELEGATION HEADED BY SPECIAL AMBASSADOR.

CANADA-- NO CHANGE FROM INFORMATION IN USNATO 700.

DENMARK-- PREP MEETING: 3 PERSON DELEGATION; MAIN MEETING 5 PERSON DELEGATION, BOTH HEADED BY SAME PERSON.

FRANCE-- AS IN USNATO 700.

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FRG -- PREP MEETING: 1-3 PERSON DELEGATION HEADED BY PERSON WHO WILL BE DEPUTY HEAD OF DELEGATION AT MAIN MEETING; MAIN MEETING: 10 PERSON DELEGATION HEADED BY SPECIAL AMBASSADOR, WITH PARTICIPATION BY DEPUTY MINISTER AT OPENING AND CLOSING SESSIONS. GREECE -- PREP MEETING: 2 PERSON DELEGATION; MAIN MEETING: 3 PERSON DELEGATION, BOTH HEADED BY GREEK PERMREP IN GENEVA.

ITALY -- PREP MEETING: 2-3 PERSON DELEGATION HEADED BY PERSON WHO WILL BE DEPUTY HEAD OF DELEGATION FOR MAIN MEETING. MAIN MEETING: 5-6 PERSON DELEGATION PROBABLY HEADED BY AMBASSADOR RESIDENT IN BELGRADE.

NETHERLANDS-- PREP MEETING: 2 PERSON DELEGATION. MAIN MEETING: 4 PERSON DELEGATION. BOTH HEADED BY AMBASSADOR RESIDENT IN BELGRADE.

NORWAY -- PREP MEETING: 3 PERSON DELEGATION HEADED FOR 3-WEEK PERIODS BY ALTERNATING OFFICIALS FROM OSLO. MAIN MEETING: 4-5 PERSON DELEGATION HEADED BY AMBASSADOR RESIDENT IN BELGRADE.

PORTUGAL -- PREP MEETING: 2-3 PERSON DELEGATION HEADED BY PERSON WHO WILL BE DEPUTY HEAD OF DELEGATION AT MAIN MEETING. MAIN MEETING: 4 PERSON DELEGATION HEADED BY SPECIAL AMBASSADOR.

TURKEY-- PREP MEETING: 1-2 PERSON DELEGATION. MAIN MEETING: 4 PERSON DELEGATION-- BOTH HEADED BY AMBASSADOR OZDIMITIR BENLIER, WHO HEADED TURKISH DELEGATION AT CSCE.

UK -- PREP MEETING: 3-4 PERSON DELEGATION HEADED BY PERSON WHO WILL BE DEPUTY HEAD OF DELEGATION AT MAIN MEETING (FCO CSCE EXPERT SUMMERSCALE). MAIN MEETING: 5 PERSON DELEGATION HEADED BY SPECIAL AMBASSADOR.

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TO SECSTATE WASHDC PRIORITY 2430
INFO ALL NATO CAPITALS 6974
AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BERN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY DUBLIN
AMEMBASSY HELSINKI
AMEMBASSY MADRID
AMEMBASSY MOSCOW
AMEMBASSY NICOSIA
AMEMBASSY PRAGUE
AMEMBASSY VALLETTA
AMEMBASSY VIENNA
AMEMBASSY WARSAW
AMEMBASSY SOFIA
AMEMBASSY STOCKHOLM
USMISSION EC BRUSSELS
USMISSION BERLIN
USMISSION GENEVA

C O N F I D E N T I A L SECTION 6 OF 6 USNATO 1694

17. NATO WORK PROGRAM: CHAIRMAN SAID IS DRAFT REPORT TO MINISTERS ON PREPARATIONS FOR BELGRADE WOULD BE CIRCULATED TO ALLIES FOR COMMENT BY APRIL 5, AND THAT POLADS WOULD REVIEW
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IT INITIALLY ON APRIL 13. IT WOULD FORM BASIS OF DISCUSSION FOR REINFORCED NAC ON CSCE APRIL 20, AND COULD BE REVISED AGAIN BEFORE FINAL REVIEW BY NAC PRIOR TO MAY MINISTERIAL. THERE WAS SOME DISCUSSION OF POSSIBLE EXPERTS MEETINGS BETWEEN PREPARATORY AND MAIN BELGRADE SESSIONS, AND MOST REPS SEEMED TO BELIEVE THIS WOULD BE NECESSARY. IN ADDITION, SOME REPS THOUGHT A NAC MEETING WITH HEADS OF ALLIED CSCE DELEGATIONS JUST PRIOR TO MAIN BELGRADE MEETING, WOULD BE VALUABLE. STRAUZ-HUPE

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